

# Indicators and Accounting Frameworks for Sustainable Development Policies

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## There are three main approaches to SD:

- The three-pillars approach
  - No single focus of sustainability, but all systems must be simultaneously sustainable
- The ecological approach
  - Each system is part of a more global system and economic and social spheres are subordinated to the ecological one
- The capital approach
  - Broadens the economic concept of capital to social and environmental dimensions



## There are at least three approaches to measure SD:

- Stand-alone indicators
- Integrated national accounts and indicators
- Other accounting aggregates



## Stand-alone indicators

- UN Commission for SD
- National sets
- OECD initiative
- EU structural indicators
- Recent Eurostat initiative

See OECD (2002) for a review



## Integrated national accounts and indicators

- Economic accounts (Input-output)
- Integrated Environmental and Economic Accounts (NAMEA, etc.)
- Social Accounting Matrixes (labour accounts, income distribution, etc.)



## Other accounting aggregates

- Genuine saving
- Material flows
- Biophysical accounts



## The OECD Seminar on accounting frameworks. What did we learn?

- State of the art in accounting frameworks
- Strengths and weaknesses of various approaches
- Analytical/statistical issues
- Institutional issues
- Statistical policy recommendations for:
  - National statistical authorities
  - International organisations



## “State of the art” (1)

- There is a general tendency to extend “classical” national accounts schemes to new domains
- There are already several good practices, more numerous and advanced than I expected
- These developments are not well known at international level and/or widely recognised as able to provide concrete tools for evaluating SD trends and policies





## “State of the art” (2)


- National accounts based framework (E+S+E) can be developed following various ways
- Its implementation is feasible, even though costly, but the degree of flexibility is not homogeneous across domains
- This approach is less costly if well designed from the beginning
- Good examples are available for the integration of two dimensions, almost nothing for the integration of all three dimensions



## “State of the art” (3)

- National accounting frameworks were not developed having SD in mind. Therefore:
  - Can they be used for this purpose?
  - Are they performing better than other approaches (indicators/other frameworks)?
  - Are they able to meet user needs?
  - Are they cost-efficient?

## A rough “quality profile”



	National accounts and indic.	Other accounting aggregates	Stand-alone indicators
Relevance	++	++	+++
Accuracy	+++	+	++
Credibility	+++	+	++
Timeliness	++	++	+++
Accessibility	++	+++	++
Interpretability	++	++	++
Coherence	+++	+	+
Cost-efficiency	+	++	++

## The relevance issue

	Individual ministry	Prime minister	Public opinion
National accounts and indicators	+	+++	+
Other ac. framew.	+	++	+++
Headline ind.	+	++	+++
Stand alone ind.	+++	+	+

Therefore, the way in which institutions for SD are organised is relevant for the development and the use of statistical tools



## “Statistical issues”

- The quality of Input-output tables is not satisfactory, even in several OECD countries
- Difficult measurement of monetary values for natural resources (strong hypotheses)
- Sensitivity analysis is necessary for assessing measurement risks
- Measurement of stocks is necessary for several purposes, but there is a lack of reliable data, even in several OECD countries
- Measurement difficulties deriving from globalisation processes (int. trade, migrations, etc.)
- Time series are necessary



## “Statistical issues for EAMs”

- Coherence between basic statistics and NA concepts and classifications
- Linkage between physical and monetary units
- The quality of NA type data heavily depends on the importance attached to the environmental factor (administrative sources, accounting systems in enterprises, etc.)
- Specific issues have to be addressed by each country and at international level (implementation of the SEEA)
- Labels are important and perhaps should be reconsidered



## “Statistical issues for SAMs”

- Very flexible, but not yet designed for SD analyses
- The choice of the classification is crucial: risks associated to the use of several classifications (age, income, education, etc.) to be comprehensive
- Lack of different sources on the same phenomenon risks to largely reduce the accuracy of disaggregated estimates
- Role of “non market” goods and services have to be taken into consideration (time?)
- Evaluation of human and social capital (distribution of assets)



## “Statistical/analytical issues” (1)

- Clarifications needed about the theoretical framework adopted: conflicting approaches can lead to conflicting messages
- In some cases, the role of subjective perceptions has to be evaluated
- Data availability can influence analytical developments and policy conclusions
- Interlink-type model for SD?
- Models based on NA data are necessary to explain behaviours and predict future tendencies





## “Statistical/analytical issues” (2)

- Better integration between statistical and analytical experts for developing models based on accounting frameworks related to SD issues: explaining trends, analysing causes, simulating policies
- IO-type models and general equilibrium-type models are complementary
- Linkage between SD frameworks and indicators must be reinforced (analytical soundness)
- Improvement of analysis/statistics on subsidies



## Institutional issues

- The institutional framework is crucial for the development of statistics, both at national and international level. In fact, the institutional environment influences:
  - Consensus on targets and instruments
  - Clarification of respective roles
  - Development of a conceptual framework
  - Financial support
  - Impact on the public opinion
  - Role of NSOs vs. other bodies
- Involvement of statisticians is an asset
- Risks of providing too many “supply driven” data



## Statistical policy recommendations for national authorities (1)

- Launch a discussion for preparing a “strategic view on statistics for SD”
  - Technical issues;
  - Organisational issues;
  - Communication issues;
  - Relationships with government and parliament;
  - Relationships with the rest of the NSS.
- SD is about long term. Therefore, medium-long term investments have to be planned, but a roadmap with concrete deliverables has to be established



## Statistical policy recommendations for national authorities (2)

- Clarify the role of national accountants and other sectoral statisticians
- Maximise interactions with other NSOs, both at technical and strategic level
- NSOs has to promote and be involved in modelling and analysis activities, in partnership with academics and research institutes
- Are statisticians late? No, because there is increasing need of coherence and simplification that must be addressed together by analysts and statisticians



# Statistical policy recommendations for international authorities (1)

- Improve the co-ordination between IOs on:
  - Technical issues:
    - Conceptual issues in EA and SA
    - Linkages between different dimensions
    - Linkages between AF and indicators
    - Design a strategy for developing a full integrated NA-type framework for SD
    - International programme for collecting AF data for SD
  - Dialogue with policy makers;
  - Dialogue with natural and social scientists;
  - Dialogue with analysts;
  - Communication initiatives;



## Statistical policy recommendations for international authorities (2)

- A possible role for the OECD:
  - Technical issues (development of accounting frameworks especially devoted to SD)
  - Dialogue with policy makers;
  - Dialogue with natural and social scientists;
  - Dialogue with analysts;
  - Communication initiatives;



## Main lessons:

- 1) The state of the art is more advanced than expected
- 2) There are still several statistical and analytical issues to be addressed, both at national and international level
- 3) The culture of “integration” has to be reinforced, both at technical and political level
- 4) The role of NSOs should be reinforced
- 5) IOs can play a crucial role in promoting a better measurement of SD